

# Persuasive Lobbying with Allied Legislators

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Lobbyists influence policy-making (*US, international organizations*)

Some use intermediaries to help in the lobbying process

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**Q1** What can intermediaries do that lobbyists cannot do by themselves?

Lobbyists influence policy-making (*US, international organizations*)

Some use intermediaries to help in the lobbying process

Q1 What can intermediaries do that lobbyists cannot do by themselves?

Q2 Which intermediaries are targeted? Allies or enemies?

- ▶ In 2012, Dutch government proposed consumer tax on tobacco
- ▶ Philip Morris requested local politicians to sign and forward a letter
- ▶ Letter was leaked to the media
- ▶ Philip Morris already had access, still prefers intermediaries

## Model with three features

1. lobbyist persuades through
  - public cheap talk
  - disclosure to intermediaries
2. intermediaries
  - verify information
  - publicly endorse policies
3. legislators vote between
  - status quo
  - proposal

- (i) Provide conditions under which intermediaries are used
  - appropriate intermediaries are available
  - lobbyist cannot maximize influence without them
  
- (ii) Characterize who are selected as intermediaries
  - strongest allies who are sufficiently moderate
  - *with competition, even more moderate*

- ▶ Public cheap talk
  - Schnakenberg 2017 *AJPS*
- ▶ Verifiable information
  - Caillaud and Tirole 2007 *AER*
- ▶ Bayesian persuasion (public)
  - Alonso and Câmara 2016 *AER*
- ▶ Bayesian persuasion (private)
  - Bardhi and Guo, *forthcoming TE*
  - Chan, Gupta, Li, and Wang, *R&R at JET*

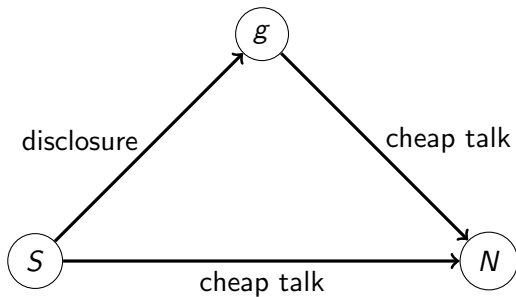


- ▶ Sender  $S$
- ▶ Legislature  $N = \{1, \dots, n\}$
- ▶ Selected group of intermediaries  $g \subseteq N$

# Direct persuasion



# Indirect persuasion



- ▶ Finite state space  $\Omega$
- ▶ Common prior  $p = (p(\omega))_{\omega \in \Omega}$
- ▶ Collective decision  $x \in \{0, 1\}$
- ▶ Proposal passes ( $x = 1$ ) iff  $\geq k$  yes-votes

## Persuasion stage

$S$  observes  $\omega$  (1)  $S$  sends  $s = (m, g)$

## Persuasion stage

$S$  observes  $\omega$  (1)  $S$  sends  $s = (m, g)$

## Intermediary stage

$j \in g$  observes  $\omega$  (2)  $j \in g$  endorses  $e_j \in \{0, 1\}$

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$j \in g$  observes  $\omega$  (2)  $j \in g$  endorses  $e_j \in \{0, 1\}$

## Voting stage

$i \in N$  observes  $(s, (e_j)_{j \in g})$  (3)  $i \in N$  accepts/rejects  $a_i \in \{0, 1\}$

Sender

$$u_S(x) = \begin{cases} 0 & \text{if } x = 0 \\ 1 & \text{if } x = 1 \end{cases}$$

Legislator  $i \in N$  has payoff vector  $\delta^i = (\delta^i(\omega))_{\omega \in \Omega}$

$$u_i(x, \omega) = \begin{cases} 0 & \text{if } x = 0 \\ \delta^i(\omega') & \text{if } x = 1 \text{ and } \omega = \omega' \end{cases}$$



Sender-optimal perfect Bayesian equilibrium (PBE) s.t.

- (i) sincere endorsements
- (ii) sincere votes

## Selecting intermediaries

Sender-optimal PBE characterized by intermediary set  $G = (g)_{g \in G}$

- (i)  $g$  only targeted if all  $j \in g$  agree with  $S$
- (ii)  $g$  only targeted if in equilibrium, proposal passes afterwards

# Example

▶  $n = k = 2$

▶  $\Omega = \{\omega_1, \omega_2, \omega_3, \omega_4\}$

▶ Payoff vectors

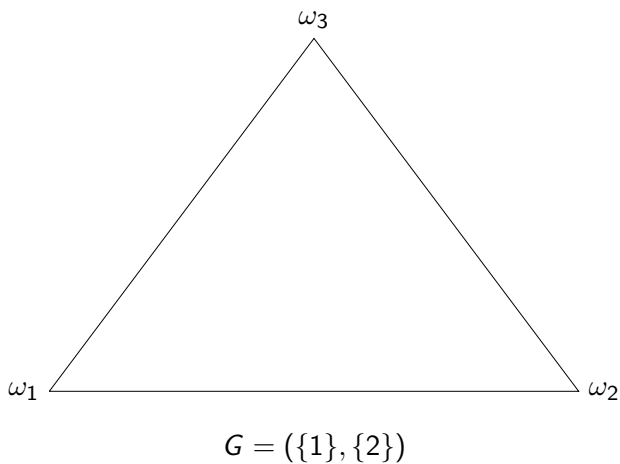
$$\delta^1 = (1, -1, 1, -1)$$

$$\delta^2 = (-1, 1, 1, -1)$$

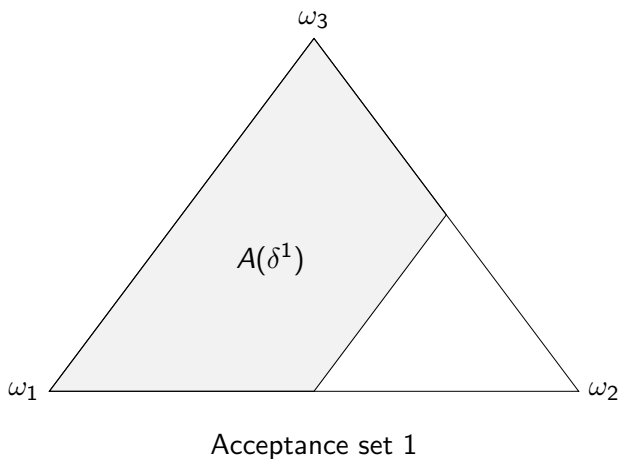
▶ How to optimally disclose information?

- Assume  $p(\omega_4)$  sufficiently high (cheap talk not influential)
- Focus on  $\Omega' := \{\omega_1, \omega_2, \omega_3\}$

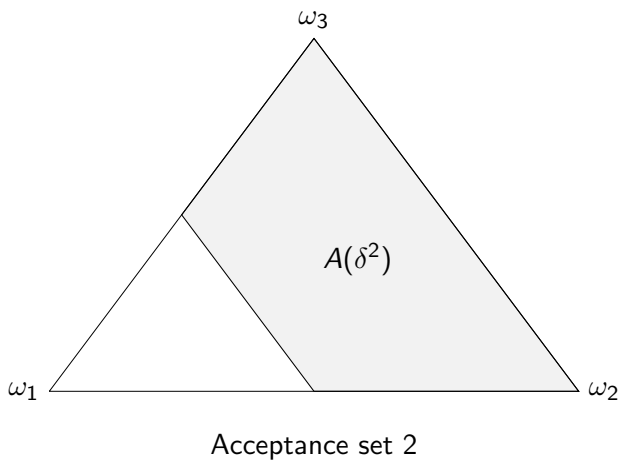
# Sender-optimal disclosure



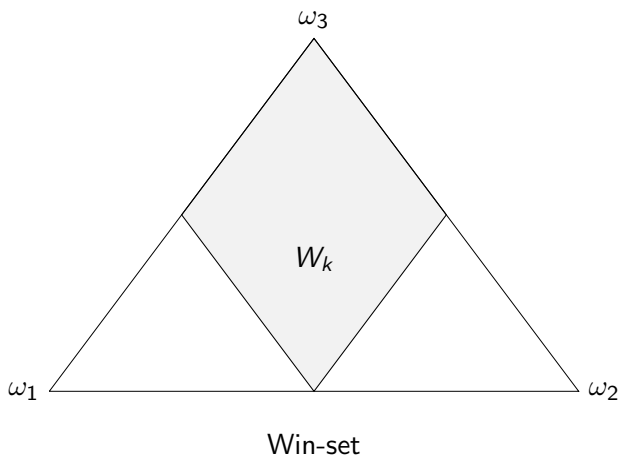
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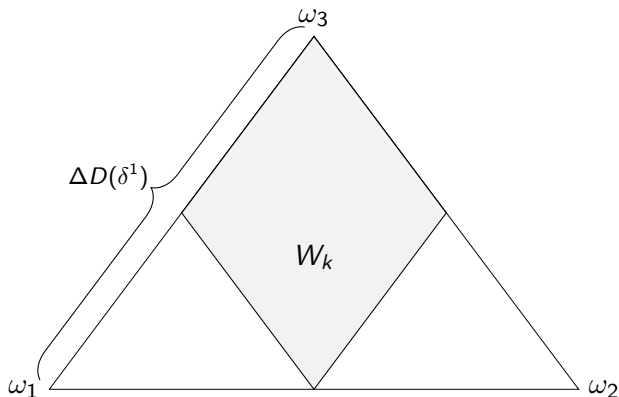
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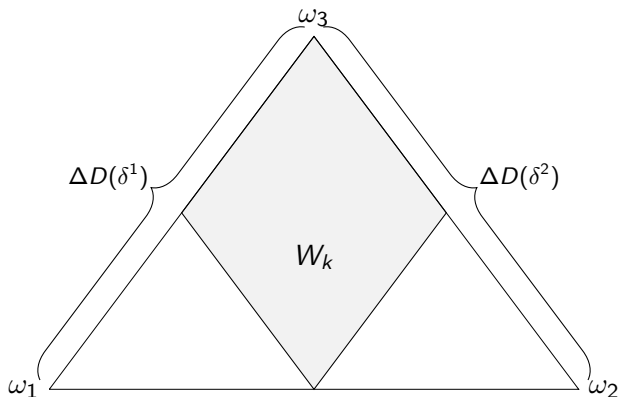
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Distributions that only put pos. prob. on states acceptable to 1

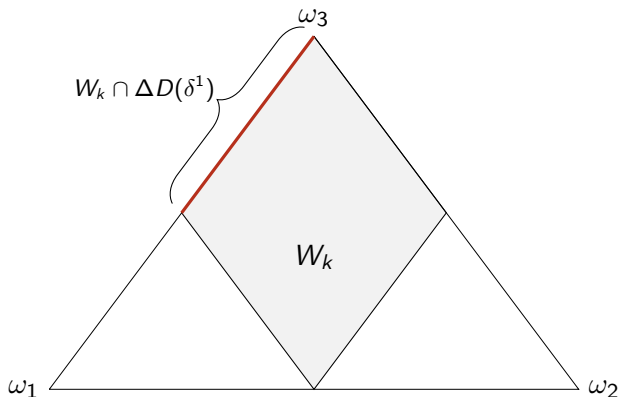


# Sender-optimal disclosure



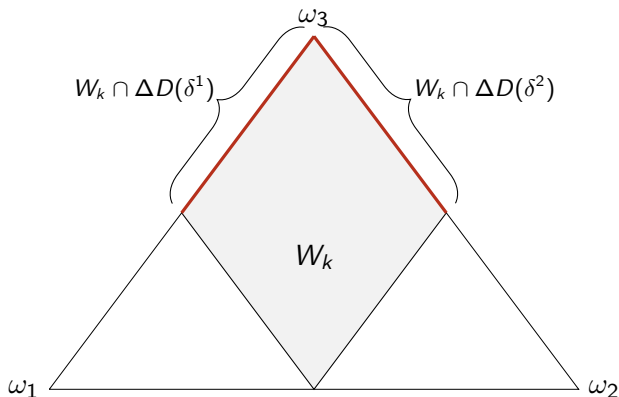
Distributions that only put pos. prob. on states acceptable to 2

# Sender-optimal disclosure



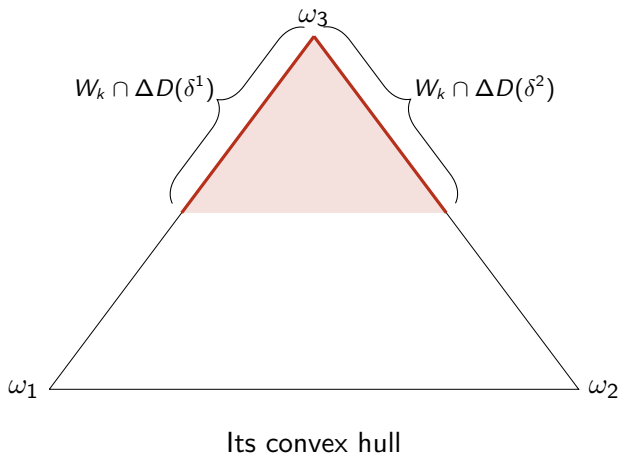
Intersection with win-set (1)

# Sender-optimal disclosure

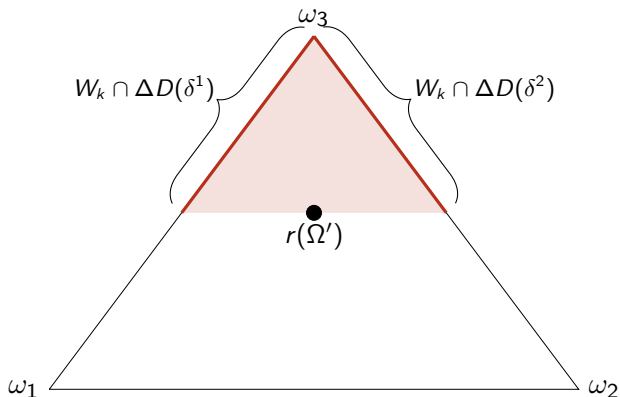


Intersection with win-set (2)

# Sender-optimal disclosure

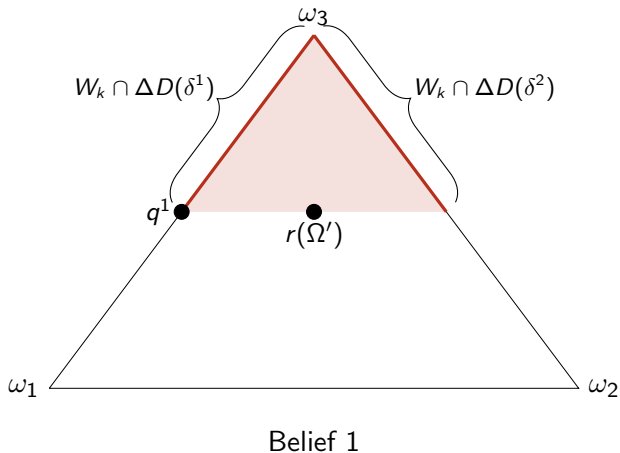


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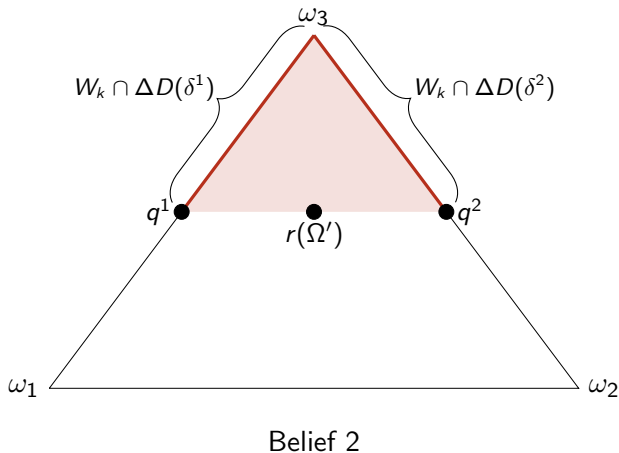


Distribution conditional on  $\omega \in \Omega' = \{\omega_1, \omega_2, \omega_3\}$

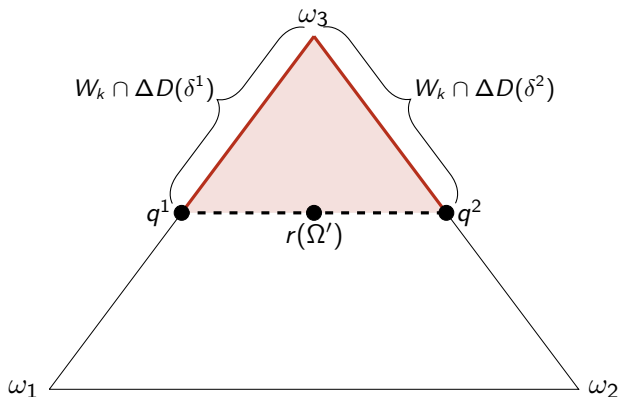
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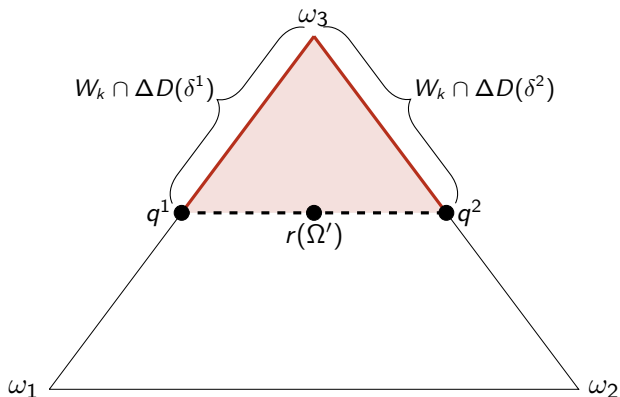
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Bayes' plausibility

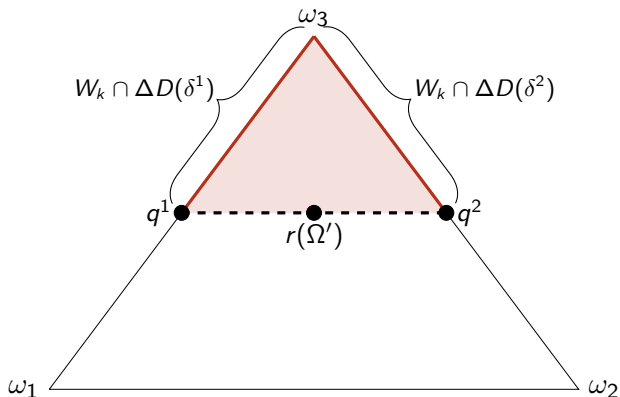


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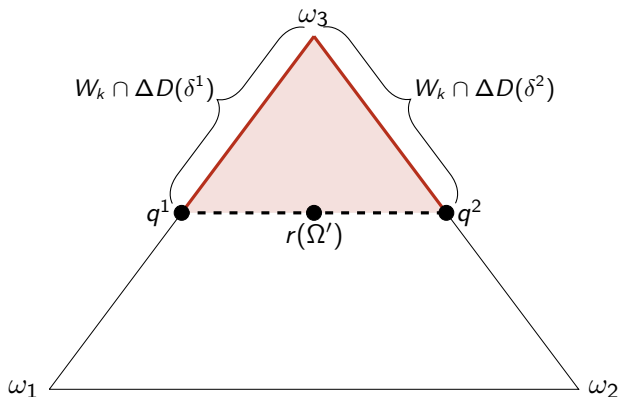
Proposal passes if  $\omega_1, \omega_2, \omega_3$

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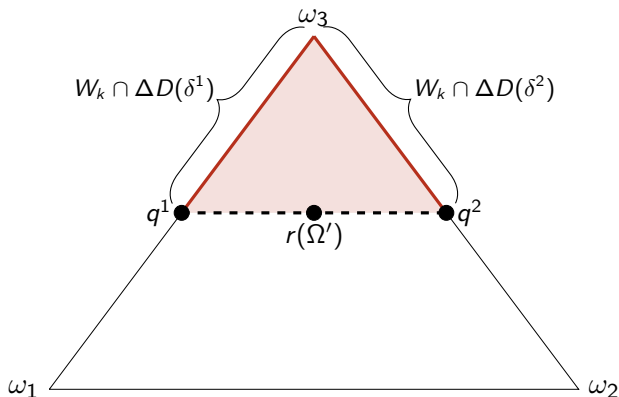
$$V^S = p(\omega_1) + p(\omega_2) + p(\omega_3)$$

# Sender-optimal disclosure



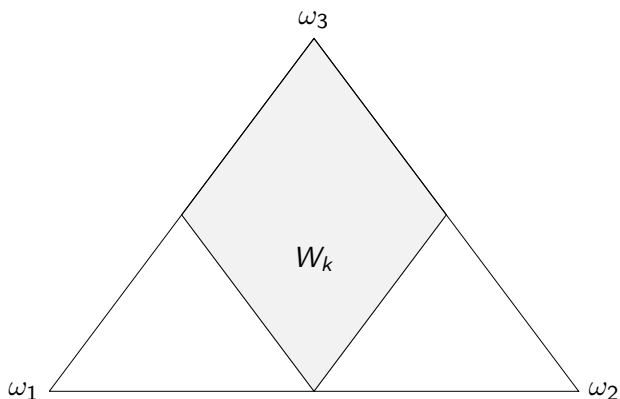
$S$  cannot deviate if  $\omega_4$  – lie is detected

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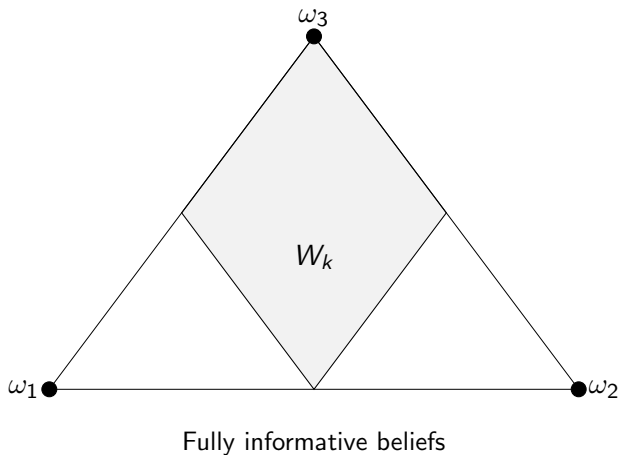
Similar exercise if  $G = (\{1\})$  or  $G = (\{2\})$

# Sender-optimal disclosure

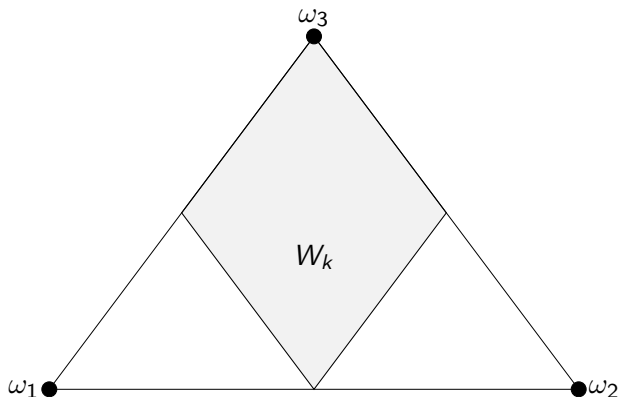


Consider full disclosure  $G = (\{1, 2\})$

# Sender-optimal disclosure

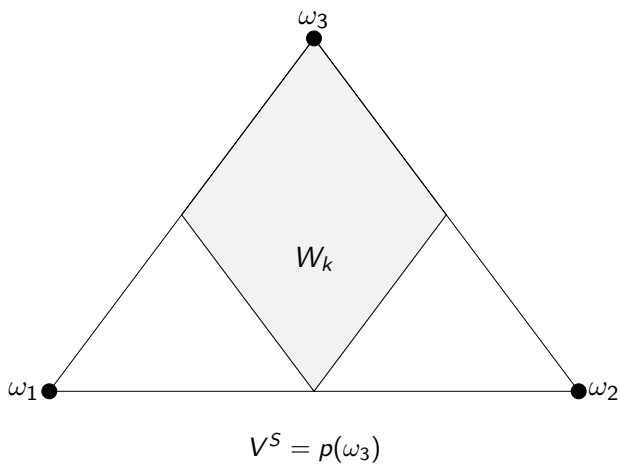


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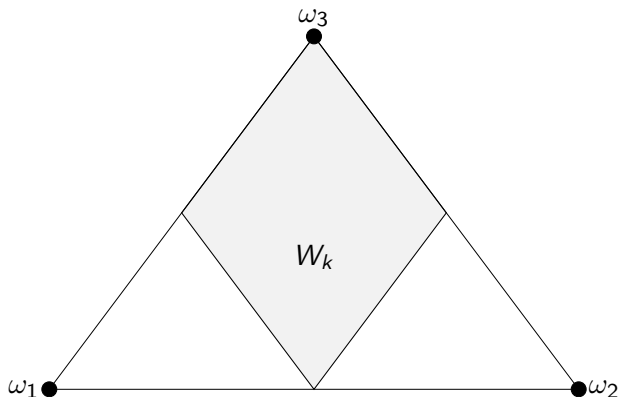
Proposal only passes if  $\omega_3$

# Sender-optimal disclosure



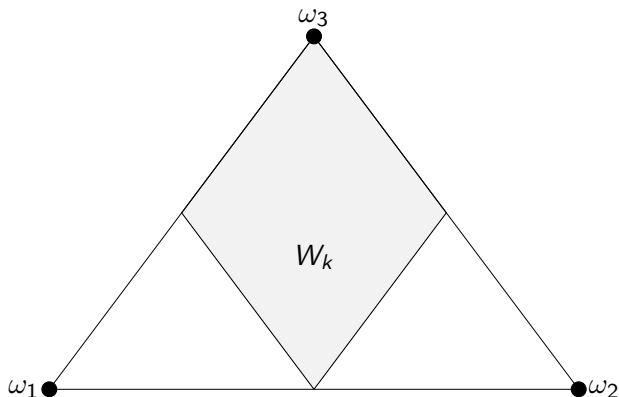


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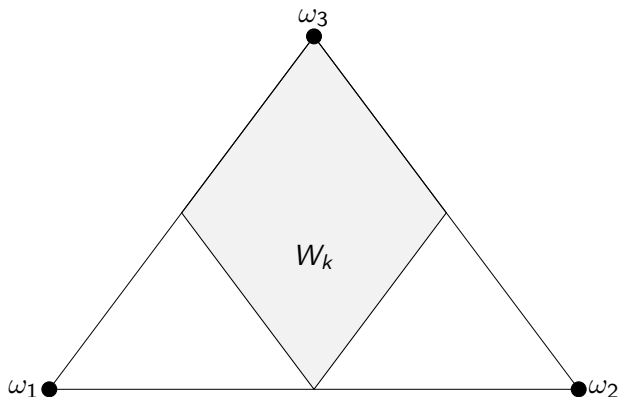
Intermediaries help  $S$  do better than full disclosure

## Sender-optimal disclosure



But does not work under all prior beliefs

# Sender-optimal disclosure



Intermediaries must be able to persuade others

## Proposition

Assume  $p \notin \text{co}(W_k)$ .

A sender-optimal PBE selects intermediary-set  $G = (g)$  to maximize the probability that at least one group agrees with  $S$  under full information

$$V^S(G) = \sum_{\omega' \in D(G)} p(\omega')$$

subject to a geometric constraint that captures the approval of intermediaries and a  $k$ -majority

$$r(D(G)) \in \text{co}\left(W_k \cap \left(\cup \Delta D(g)\right)\right)$$

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- if available, strongest allies who are sufficiently moderate

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Other insights

- (i) Combine public and private persuasion
- (ii) Ideology and value of connections
- (iii) Competition reduces value of connections
- (iv) Extension with partially verifiable info & burned money

Thank you!